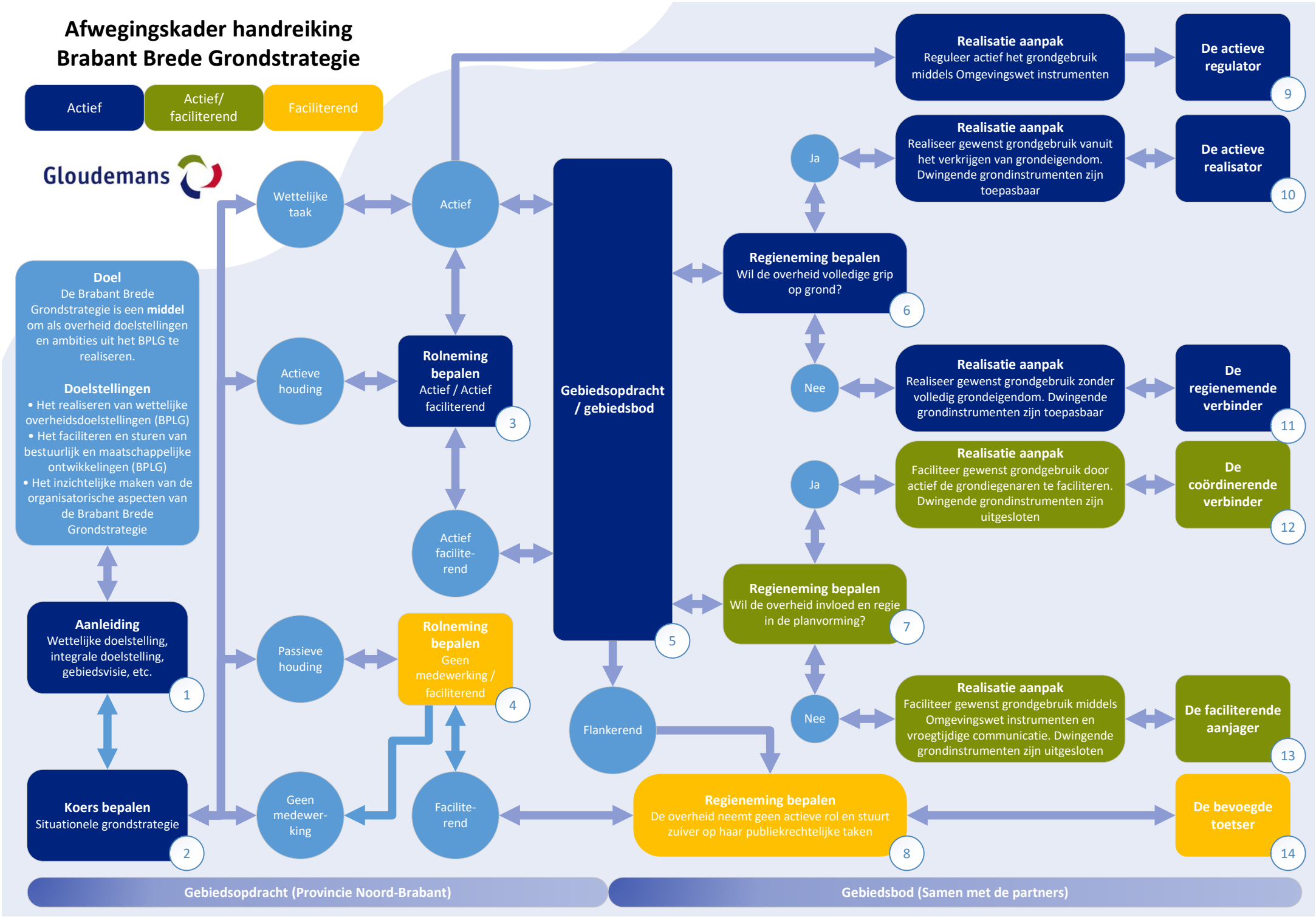Afwegingskader handreiking Brabant Brede Grondstrategie